# REPORT OF THE AUDIT OF THE CARROLL COUNTY CLERK

For The Period November 7, 2008 Through December 31, 2008



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE CARROLL COUNTY CLERK

#### For The Period November 7, 2008 Through December 31, 2008

The Auditor of Public Accounts has completed the Carroll County Clerk's audit for the period November 7, 2008 through December 31, 2008. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

The Clerk had excess fees of \$17,605 for the period November 7, 2008 through December 31, 2008.

#### **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities.

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The Honorable Harold Tomlinson, Carroll County Judge/Executive The Honorable Alice Marsh, Carroll County Clerk Members of the Carroll County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Carroll County, Kentucky, for the period November 7, 2008 through December 31, 2008. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the period November 7, 2008 through December 31, 2008, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 9, 2009 on our consideration of the Carroll County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Harold Tomlinson, Carroll County Judge/Executive The Honorable Alice Marsh, Carroll County Clerk Members of the Carroll County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Carroll County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

July 9, 2009

# CARROLL COUNTY ALICE MARSH, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Period November 7, 2008 Through December 31, 2008

#### Revenues

State Fees For Services		\$ 25
Fiscal Court (See Note 4)		134,590
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 42,054	
Usage Tax	141,923	
Tangible Personal Property Tax	100,434	
Other-		
Fish and Game Licenses	125	
Marriage Licenses	533	
Deed Transfer Tax	2,035	
Delinquent Tax	 305	287,409
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	1,008	
Real Estate Mortgages	1,483	
Chattel Mortgages and Financing Statements	3,360	
Powers of Attorney	133	
Affordable Housing Trust	2,565	
Charges for Other Services-		
Copywork	 117	8,666
Other:		
Phone and Fax	5	
Postage	22	
Miscellaneous	 1,081	1,108
Interest Earned		182
Total Revenues		431,980

#### CARROLL COUNTY

#### ALICE MARSH, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Period November 7, 2008 Through December 31, 2008 (Continued)

#### Expenditures

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 33,303	
Usage Tax	146,046	
Tangible Personal Property Tax	51,220	
Licenses, Taxes, and Fees-		
Fish and Game Licenses	171	
Delinquent Tax	865	
Legal Process Tax	2,085	
Affordable Housing Trust	 2,736	\$ 236,426
Payments to Fiscal Court:		
Tangible Personal Property Tax	17,883	
Delinquent Tax	46	
Deed Transfer Tax	 2,033	19,962
Payments to Other Districts:		
Tangible Personal Property Tax	80,552	
Delinquent Tax	174	80,726
Demiquent Tax	 1/4	80,720
Payments to Sheriff		200
Payments to County Attorney		214
Operating Expenditures:		
Personnel Services-		
Deputies' Salaries	15,518	
Employee Benefits-		
Employer's Paid Health Insurance	6,412	
Contracted Services-		
Advertising	100	
Printing and Binding	1,576	
Materials and Supplies-		
Office Supplies	3,668	
Other Charges-	, -	
Conventions and Travel	552	
Postage	1,413	
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#### CARROLL COUNTY

#### ALICE MARSH, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Period November 7, 2008 Through December 31, 2008 (Continued)

#### Expenditures (Continued)

Operating Expenditures: (Continued)					
Other Charges-(Continued)	\$	70			
Internet	Ф	70 4 248			
Precinct Worker		4,348			
County Board of Elections		488			
Computer Maintenance		34,115			
Miscellaneous		1,054	\$ 69,314		
Train in				Φ	106.012
Total Expenditures				\$	406,842
Net Revenues					25,138
Less: Statutory Maximum					10,024
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Excess Fees					15,114
Less: Expense Allowance					525
				,	
Excess Fees Due County for 2008					14,589
Payments to Fiscal Court - January 22, 2009			17,553		
April 27, 2009			52		17,605
Amount Due County Clerk at Completion of Audit (	See No	te 5)		\$	(3,016)

### CARROLL COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2008

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for services for the period November 7, 2008 through December 31, 2008
- Reimbursements for activities for the period November 7, 2008 through December 31, 2008
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided for the period November 7, 2008 through December 31, 2008

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

CARROLL COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2008 (Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent for the period November 7, 2008 through December 31, 2008.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Carroll County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

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Note 3. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Carroll County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2008, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 4. Rollover of Excess Fees

On November 7, 2008 Patti Mefford the interim County Clerk transferred excess fees of \$129,533 to the County Clerk.

Note 5. Amount Due County Clerk at Completion of Audit

The County Clerk should be paid in accordance with the maximum salary schedule set by the Department for Local Government. During the course of our audit we found the Clerk's salaries were underpaid the Statutory Maximum by \$3,017. Patti Mefford the interim County Clerk was underpaid by \$1,046 and County Clerk Alice Marsh was underpaid by \$1,971.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Harold Tomlinson, Carroll County Judge/Executive The Honorable Alice Marsh, Carroll County Clerk Members of the Carroll County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Carroll County Clerk for the period November 7, 2008 through December 31, 2008, and have issued our report thereon dated July 9, 2009. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

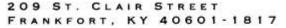
#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Carroll County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the regulatory basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.





Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Carroll County Clerk's financial statement for the period November 7, 2008 through December 31, 2008, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Carroll County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

July 9, 2009